

1 BELLSOUTH TELECOMMUNICATIONS, INC.
2 REBUTTAL TESTIMONY OF ALPHONSO J. VARNER
3 BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA
4 FILED MARCH 12, 2004
5 DOCKET NO. 2003-326-C
6

7 Q. PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
8 TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR BUSINESS
9 ADDRESS.

10
11 A. My name is Alphonso J. Varner. I am employed by BellSouth as Assistant
12 Vice President in Interconnection Services. My business address is 675
13 West Peachtree Street, Atlanta, Georgia 30375.

14
15 Q. ARE YOU THE SAME ALPHONSO J. VARNER WHO FILED DIRECT
16 TESTIMONY IN THIS PROCEEDING?

17
18 A. Yes I am.

19
20 Q WHAT IS THE PURPOSE OF YOUR TESTIMONY?

21
22 A. My Rebuttal Testimony addresses various performance related issues
23 raised by the MCI witnesses James Webber and Sherry Lichtenberg and
24 AT&T witness Mark David Van De Water.
25

1 Q. ALL PARTIES HAVE DIRECTED THIS COMMISSION TO VARIOUS
2 PORTIONS OF THE TRO AND THE RULES IN SUPPORT OF THEIR
3 POSITIONS IN THEIR DIRECT TESTIMONY. WHAT IS THE IMPACT
4 OF THE D.C. CIRCUIT COURT OF APPEALS ORDER ON THE TRO IN
5 THIS PROCEEDING?

6
7 A. Currently the impact of the DC Circuit Court's opinion is unclear. At the
8 time of filing this testimony, the DC Court had vacated large portions of the
9 rules promulgated as a result of the TRO, but stayed the effective date of
10 the opinion for at least sixty days. Therefore my understanding is that the
11 TRO remains intact for now, but its content, and the rules adopted thereto,
12 must be suspect in light of the court's harsh condemnation of large
13 portions of the order. Accordingly, I will reserve judgment, and the right to
14 supplement my testimony as circumstances dictate, with regard to the
15 ultimate impact of the DC Court's order on this case.

16
17 Q. MR. WEBBER STATES ON PAGE 50 OF HIS DIRECT TESTIMONY
18 THAT EVEN IF CLECS WERE TO OBTAIN COLLOCATION, "IT IS NOT
19 UNCOMMON TO EXPERIENCE SIGNIFICANT DELAYS" IN GAINING
20 ACCESS TO IT. IS HE RIGHT?

21
22 A. No, and the lack of evidence corroborating Mr. Webber's allegation is
23 telling. The aggregate CLEC collocation performance results provided in
24 my Direct Testimony (pages 27 and 28) demonstrate an excellent track
25 record by BellSouth over the entire 12-month period reported.

1 Specifically, BellSouth met 100% of collocation due dates in South
2 Carolina from November 2002 through October 2003.

3

4 Q. MR. WEBBER, ON PAGE 60 OF HIS DIRECT TESTIMONY, CONTENDS
5 THAT THE INDUSTRY "DOES NOT HAVE MUCH EXPERIENCE WITH
6 EELS USED TO SUPPORT DS0-BASED SERVICES." HOW DO YOU
7 RESPOND?

8

9 A. BellSouth provides services and measures its associated performance
10 levels with respect to EELs according to what the CLECs order - whether
11 DS-0, DS-1 or DS-3 loops. Currently, the vast majority of EELs ordered
12 by CLECs are at the DS1 level; however, such EELs can be used to
13 support DS0-based services. If he is simply referring to DS0 level EELs,
14 that concern is neither relevant, nor does it establish that providing EELs
15 at the DS0 level presents an insurmountable hurdle. In fact, it does not
16 even establish that there is any hurdle at all. BellSouth has years of
17 experience in combining a loop and an interoffice facility and an EEL is
18 simply one of these combinations. Examples are foreign exchange or
19 central office lines, tie lines, PBX trunks, Special Access circuits, and off
20 premise extensions. BellSouth has even more experience with DS0
21 services. There is nothing so complex about an EEL using a DS0 loop
22 that would cause CLECs to become impaired. Indeed, if they prefer to
23 order DS0 EELs rather than DS1 or DS3 the measurement process is in
24 place to accommodate the orders and to monitor BellSouth's performance
25 in meeting the Commission's established standards.

1

2 Q. ON PAGE 25, MS. LICHTENTBERG ALLEGES THAT BECAUSE
3 BELLSOUTH'S HOT CUT PROCESS IS MANUAL, IT "OFTEN
4 RESULT[S] IN ERRORS AND DELAYS." DOES THE DATA SUPPORT
5 HER POSITION?

6

7 A. No. Ms. Lichtenberg's uncorroborated position is directly contrary to the
8 actual data. As discussed in my Direct Testimony, pages 33 – 34, looking
9 at the three primary hot cut measurements in South Carolina (Coordinated
10 Customer Conversions, Hot Cut Timeliness, and Provisioning Troubles
11 within 7 days of Cutover), BellSouth achieved the established standard on
12 96% of the sub-metrics over the 12-month period provided (November
13 2002 through October 2003). Clearly, in light of these data results, Ms.
14 Lichtenberg's comments are unsubstantiated and should be given no
15 weight in this proceeding.

16

17 Q. IS MS. LICHTENBERG'S CHARACTERIZATION (ON PAGES 37-38) OF
18 INCREASED OUT OF SERVICE TIMES AND CUSTOMER HARM FROM
19 TROUBLES IN A UNE-L ENVIRONMENT ACCURATE?

20

21 A. No, and again the performance results, as noted below, refute Ms.
22 Lichtenberg's claim. Ms. Lichtenberg accurately states the major
23 difference between UNE-L and UNE-P with respect to maintenance and
24 repair is who is responsible for isolating the trouble between the loop and
25 the switch. However, she greatly exaggerates the expected impact on the

1 handling of trouble reports in the UNE-L environment. Most of the
2 discussion includes complaints about the work that MCI would have to do
3 in the UNE-L environment. Apparently, Ms. Lichtenberg would rather
4 make BellSouth “fully responsible” for handling trouble reports, and relieve
5 MCI of any meaningful responsibility to its own customers in this regard.

6
7 When a trouble is reported for UNE-P lines, the CLEC merely passes on
8 any physical trouble to BellSouth, since the CLEC is simply reselling
9 BellSouth’s network with UNE-P. BellSouth then has to ‘sectionalize’ the
10 trouble, just as the CLEC would under UNE-L, by determining whether the
11 problem is in the switch, frame, loop etc., and whether a dispatch is
12 necessary. By contrast, if the CLEC’s customer is served on UNE-L, the
13 CLEC can isolate and fix any troubles that are in its switch, collocation
14 space or transport, and BellSouth can concentrate on determining if there
15 are any problems in the loop. Therefore, if the CLEC does a good job
16 upfront of eliminating the switch, collocation or transport as the cause of
17 the trouble, BellSouth can then concentrate on the loop. One would think
18 that the CLECs would view this as a means to decrease, not increase,
19 repair intervals. In this way, CLECs have greater control over the
20 timeliness and quality of repairs for their customers, and it is baffling that
21 CLECs would not want to avail themselves of this opportunity.

22
23 Ms. Lichtenberg’s argument that if the CLEC is responsible for part of the
24 trouble identification and resolution process the interval would be
25 increased because of ‘finger pointing’ exercises is merely speculation.

1 BellSouth has been providing UNE Loops and other services where
2 cooperation between CLECs and BellSouth is required. Yet, Ms.
3 Lichtenberg does not point to any tangible evidence to support her theory.
4 Furthermore, her alleged concern is simply unsubstantiated speculation if
5 the CLEC does a good job of trouble isolation. Surely the mere possibility
6 of certain administrative issues or predictions of poor performance by
7 CLECs is no basis for finding that CLECs are impaired without access to
8 unbundled switching.

9

10 Q. HOW IS BELL SOUTH'S PERFORMANCE FOR MAINTENANCE AND
11 REPAIR FOR UNE-L COMPARED TO UNE-P?

12

13 A. As a preliminary matter, it should be pointed out that using UNE-P
14 performance results as the standard for the purpose of assessing UNE-L
15 performance is not appropriate because the two products are not
16 analogous. The relevant approach is to compare UNE-P or UNE-L to its
17 respective retail analogue as was done in my Direct Testimony.
18 Nonetheless, if we compare the Customer Trouble Report Rate (CTRR)
19 and Maintenance Average Duration (MAD) interval for UNE-P and 2W
20 Analog Loops sub-metrics in South Carolina for November 2002 through
21 October 2003 there is no indication of a problem with UNE-L maintenance
22 performance. CTRR and MAD are used because they are considered two
23 of the major indicators of performance in the maintenance and repair
24 environment. As noted in my Direct Testimony, these two measurements

1 pertain to trouble reports, which may not necessarily mean there was an
2 actual out-of-service or service affecting condition.

3

4 For the period from November 2002 through October 2003, the average
5 customer trouble report rate (CTRR) was 2.00% for UNE-P and 1.05% for
6 UNE-L. In other words, both UNE-P and UNE-L customers experience
7 about 98% trouble-free service. Similarly, for the same period, November
8 2002 through October 2003, the maintenance average duration (MAD)
9 interval, which is the average amount of time required to fix a trouble,
10 contradicts her assertion. Where the trouble required the dispatch of a
11 technician, the repair interval for UNE-P was 18.4 hours and 6.4 hours for
12 2W Analog Loops. For those cases where no dispatch was required, the
13 repair interval for UNE-P was 5.8 hours versus 3.2 hours for 2W Analog
14 Loops. BellSouth met 100% of the sub-metrics for CTRR and MAD for
15 both UNE-P and UNE-L during this period in South Carolina.

16

17 Based on these results, the current environment shows that UNE-L
18 maintenance and repair results are as good as, and in some instances
19 better than, UNE-P maintenance and repair results. Granted, the UNE-L
20 volumes are not as significant as they will be if UNE-P is no longer
21 available; however, there is no reason to believe that the increase in
22 volume would suddenly make UNE-L performance decline substantially.
23 In fact, the increased volume may actually improve the level of
24 performance due to more repetition. But, the important point is that any

1 supposition that maintenance and repair performance will deteriorate
2 based on conversions from UNE-P to UNE-L is not supported by the facts.

3

4 Q. MS. LICHTENBERG IN HER DIRECT TESTIMONY ALLEGES THAT THE
5 LNP PROCESS WILL BE COMPLICATED BY MIGRATIONS TO UNE-L
6 AND, ON PAGE 44 OF HER TESTIMONY, SUGGESTS A NEED TO
7 “DEVELOP METRICS FOR THE COMPLETION OF NUMBER
8 PORTABILITY TASKS.” PLEASE RESPOND.

9

10 A. There is no need to “develop” metrics to capture number portability
11 performance. BellSouth already reports Local Number Portability (LNP)
12 results via three measurements: P13C, Percent Out of Service < 60
13 Minutes; P-13B, Percentage of Time BellSouth Applies the 10-Digit
14 Trigger Prior to the LNP Order Due Date; and, P-13D, LNP-Average
15 Disconnect Timeliness Interval (Non-Trigger). These measures are
16 certainly more than sufficient to capture any potential problems related to
17 local number portability. Further, as part of my Direct Testimony I
18 provided detailed analysis of the BellSouth’s performance with respect to
19 LNP in Exhibit AJV-1. The performance results provided in that exhibit
20 show that there are no performance problems that significantly affect
21 market entrance in this area. BellSouth does not expect a significant
22 impact on LNP performance based on anticipated increases in UNE-L
23 orders.

24

25 Q. ON PAGE 10, MR. VAN DE WATER ALLEGES “SUBSTANDARD

1 PERFORMANCE IN RETURNING TIMELY FIRM ORDER
2 CONFIRMATIONS”, AND OTHER FAILURES RELATED TO THE
3 SCHEDULING OF HOT CUTS AND “ERRONEOUS DISCONNECTION
4 OF END USERS’ LINES”, AND “UNDUE DELAY IN RECONNECTION.”
5 DO THESE ALLEGATIONS HAVE ANY MERIT?

6
7 A. No. Much of Mr. Van De Water’s assertions appear to be conjecture or
8 distortions of the facts. Although Mr. Van De Water provides little or no
9 specifics to support his conclusions, I will attempt to respond to these
10 issues in order. Where Mr. Van De Water alleges that there are delays in
11 returning Firm Order Confirmations, the facts tell a completely different
12 story. As noted on page 16 of my Direct Testimony, for the period
13 November 2002 through October 2003, 93% of the LSRs for UNE Loop
14 Orders (which include hot cuts orders) received a Firm Order Confirmation
15 (FOC) within the intervals established by this Commission. For AT&T
16 alone, for the period November 2002 through October 2003, there were
17 not adequate UNE-L orders submitted to perform a meaningful analysis.

18
19 In response to Mr. Van De Water’s belief that BellSouth has not provided
20 a ‘reliable schedule for performing hot cuts’ this belief is, once again, not
21 supported by the facts. Referring to paragraph 16, Exhibit AJV-1, of my
22 Direct Testimony, for the period November 2002 through October 2003,
23 100% of the scheduled Hot Cuts were started within 15 minutes of the
24 requested time on the order. In stark contrast to Mr. Van De Water’s
25 allegation, this is conclusive evidence of BellSouth’s superb performance

1 in reliable scheduling.

2

3 Mr. Van De Water states that BellSouth fails to notify “consistently and
4 timely that customer loops had been transferred to AT&T.” Once again,
5 the facts illustrate that Mr. Van De Water’s comments are misleading.
6 Referring to my Direct Testimony, page 21, BellSouth achieved the
7 performance standard for the Average Completion Notice Interval for 99%
8 of the sub-metrics (which include hot cut orders) over the 12-month
9 period, from November 2002 through October 2003.

10

11 Lastly on page 10 lines 12 - 13, Mr. Van De Water theorizes that
12 BellSouth creates “customer service outages by erroneous disconnection
13 of end users’ lines and, when erroneous disconnections occur, there is
14 undue delay in reconnection.” While BellSouth’s data does not directly
15 provide the number of customer outages caused specifically by erroneous
16 disconnection of end user’s lines, should this actually occur the outage
17 would be reflected in several measurements. As an example, the
18 Customer Trouble Report Rate captures all troubles and it includes
19 service outages as well as troubles that do not put a customer out of
20 service. As noted on page 25 of my Direct Testimony, for the period
21 November 2002 through October 2003, UNE Loops experienced more
22 than 95% trouble free service. (Troubles related to Hot Cuts would be in
23 this category). In the event Mr. Van De Water is alleging that the
24 ‘erroneous disconnects’ occur as the customer’s line is being cut over
25 from BellSouth retail to the CLEC, those troubles would be captured in

1 Trouble Report Rate for BellSouth Retail, mostly in Residence or
2 Business. For the period November 2002 through October 2003, the
3 trouble free rate for these retail lines was 97%. For AT&T, there were not
4 adequate UNE-L circuits in service to perform a meaningful analysis.
5 However, there were no AT&T trouble reports submitted during this time
6 frame. In summary, the facts do not support Mr. Van De Water's
7 implication that there are significant "erroneous disconnections."

8

9 As to Mr. Van De Water's opinion that there is "undue delay in
10 reconnection," once again, the facts portray a completely different picture.
11 The time required to clear a trouble report is reflected in the Maintenance
12 Average Duration metric for all services, and, where a trouble is
13 encountered during a hot cut, the time required to clear the trouble is also
14 reported in the measurement Coordinated Customer Conversions –
15 Average Recovery Time. It is important to note that these two
16 measurements reflect the time to clear troubles, many of which are not
17 service outages, but simply problems that do not put the end user
18 completely out of service. For the first measurement, Maintenance
19 Average Duration, BellSouth achieved the Commission's performance
20 standard of parity 96% of the time during the 12-month period, November
21 2002 through October 2003. Moreover, the average time to clear the
22 trouble for all UNE loops (2W Analog Loops, ISDN and XDSL) was 5.8
23 hours for this 12-month period. As noted above, for AT&T, there were not
24 adequate UNE-L circuits in service to perform a meaningful analysis.
25 However, there were no AT&T trouble reports submitted during this time

1 frame.

2

3 For the second measurement, Coordinated Customer Conversions –
4 Average Recovery Time, the average time to clear a trouble experienced
5 before the hot cut was completed, was 10.8 hours for the twelve-month
6 period November 2002 through October 2003 with 2 outages accounting
7 for 9 hours of the 10.8 hour average. However, this average time to clear
8 a trouble affected less than 1% of the hot cuts for this time period.

9

10 Q. ON PAGE 17 OF HIS TESTIMONY, MR. VAN DE WATER CITES
11 SEVERAL FIGURES THAT PURPORT TO ILLUSTRATE THE
12 DIFFERENCES IN THE ORDER COMPLETION INTERVAL FOR UNE-P
13 ORDERS VERSUS UNE-L ORDERS. WHAT IS THE RELEVANCE OF
14 THIS DIFFERENCE IN THIS PROCEEDING?

15

16 A. It has no relevance. Mr. Van De Water is simply noting that it takes less
17 time on average to complete UNE-P orders, which are predominantly
18 orders requiring a records change only, and no physical work, than the
19 time involved on average to complete UNE-L orders where some form of
20 physical work is always required. This revelation should come as no news
21 to anyone. However, the important point is how BellSouth performs
22 relative to appropriate performance standards for these two different
23 functions. Analysis of the data reflected in my Direct Testimony shows
24 BellSouth performs quite well.

25

1 Q. ARE MR. VAN DE WATER'S COMPARISONS AND CONCLUSIONS
2 VALID?

3

4 A. No. First, his claimed impact on the CLEC is minimal at best. The interval
5 that Mr. Van De Water refers to simply reflects how far in advance the
6 CLEC must place the order. In this regard, Mr. Van De Water's
7 comparison of UNE-P to UNE-L is about as relevant as comparing UNE-P
8 to collocation. There simply is no relevance. All of these are different
9 products that allow the CLEC to serve its customer in different ways. The
10 customer still has service during this interval. So, the only impact is
11 apparently on the CLEC's need to plan and sequence the orders. I should
12 also point out that this same interval would apply to any customers that
13 BellSouth wins back from the CLEC.

14

15 The most basic flaw in Mr. Van De Water's analysis is his attempt to
16 equate two different products and processes. An order for UNE-P
17 typically involves little more than changing the billing of an existing end-
18 user from BellSouth retail (or from another CLEC) to the acquiring CLEC.
19 In this instance, no physical work is required, an outside dispatch is not
20 needed and the order is not subject to facility shortages. In contrast a
21 UNE-L order will always require some form of physical work, in the central
22 office, at the customer's premise, or both. A dispatch may be needed and
23 the order interval can be affected by facility shortages. As a result of
24 these two different processes, the applicable ordering intervals will usually
25 differ.

1

2 Further, Mr. Van De Water includes in the chart on page 17 of his
3 testimony the provisioning Interval for Switch-based Completions, the
4 shortest interval reflected. This is apparently to show a large difference in
5 the time for UNE-P and UNE-L completion intervals. However, the
6 Switch-based Completions include all orders that are nothing more than a
7 request for a feature change. Moreover, once the hot cut is complete,
8 CLECs don't even need to send these orders to BellSouth because they
9 can make the changes themselves. Mr. Van De Water does not
10 acknowledge this, or any other benefits that accrue to the CLEC from
11 moving to UNE-L. Surely, these benefits offset the nebulous impact that
12 he claims the longer provisioning interval for UNE-L causes.

13

14 Additionally, AT&T made this same argument before the FCC that the
15 standard must be the same for UNE-P and UNE-L, contending that until
16 ILECs offer an electronic loop provisioning (ELP) method of transferring
17 large volumes of local customers, unbundled switching for voice grade
18 loops is essential. The FCC, in paragraph 491 of its TRO, rejected this
19 contention stating: "the evidence in the record suggests that an ELP
20 process, to be effective, would require significant and costly upgrades to
21 the existing local network at both the remote terminal and the central
22 office...we, decline to require ELP at this time, although we may
23 reexamine AT&T's proposal if hot cut processes are not, in fact, sufficient
24 to handle necessary volumes." Clearly, the FCC did not support the idea
25 that UNE-P and UNE-L installation intervals must be the same,

1 notwithstanding Mr. Van De Water's suggestion to the contrary.

2

3 Q. YOU MENTIONED THAT THE ORDER COMPLETION INTERVALS FOR
4 UNE-L AND UNE-P WILL "USUALLY DIFFER." ARE THERE
5 INSTANCES WHEN THESE INTERVALS WOULD NOT DIFFER?

6

7 A. Yes. Depending on the marketing and business plans of the CLECs, the
8 order intervals for UNE-P could be the same as UNE-L. If a CLEC
9 acquires a customer and intends to serve that customer with a newly
10 provisioned UNE-P (rather than migrating existing services), the
11 processes, physical work, potential for a dispatch, possibility of a facility
12 shortage and the resulting order interval would be similar to UNE-L.
13 Similarly, if a CLEC's customer served by UNE-P wishes to add a second
14 line, the work process and the resulting interval would resemble a UNE-L.
15 For instance, for the months of November 2002 through October 2003 the
16 Order Completion Interval for UNE-P requiring a Dispatch was 4.7 days.
17 In comparison, the Order Completion Interval for 2W Analog Loop Non-
18 Design, with and without LNP was slightly better at 3.0 days. Mr. Van De
19 Water's analysis is predicated on the ordering patterns of the CLECs
20 today. And today, most UNE-P orders are simply migrations of existing
21 service, which, again, requires a records change rather than physical work
22 and a dispatch.

23

24 Q. ON PAGE 18, MR. VAN DE WATER HAS A TABLE THAT HE
25 CONTENDS ILLUSTRATES 'INFERIOR PERFORMANCE' FOR

1 ANALOG LOOPS COMPARED TO UNE-P. SIMILARLY, MS.
2 LICHTENBERG ALLEGES, ON PAGE 18 OF HER TESTIMONY, THAT A
3 UNE-L MIGRATION "TAKES AT LEAST FIVE BUSINESS DAYS." DO
4 THESE DATA RESULTS TRULY REPRESENT INFERIOR
5 PERFORMANCE AS ALLEGED BY MR. VAN DE WATER AND MS.
6 LICHTENBERG?

7

8 A. Certainly not. Once again, this is an invalid comparison. As I mentioned
9 above, these data simply represent that the two services are ordered and
10 provisioned differently. For the most part UNE-L data reflects data for new
11 service while UNE-P data is largely migration of existing service.
12 Consequently, these differences are more a reflection of the ordering
13 patterns and business practices of the CLECs, rather than an indicator of
14 inferior performance as Mr. Van De Water erroneously represents, and
15 Ms. Lichtenberg implies. As an example, because most UNE-P orders are
16 migrations of existing working service, there should be fewer orders
17 placed in jeopardy, less orders requiring a field visit, and a shorter order
18 completion interval than an order for a new UNE Loop. As more existing
19 in-service loops are used for UNE-L the same conditions that apply to
20 such loops today when used as UNE-P would also apply tomorrow for
21 loops used as UNE-L.

22

23 Furthermore, the Order Completion Interval for UNE Loops w/ LNP is a
24 minimum of 3 days. The origin of this 3-day minimum is actually an
25 industry agreement, which allows for the new service provider to

1 accomplish the work and coordination necessary to perform a number
2 port. To clarify, in July 2003, the Local Number Portability Administration
3 Working Group (LNPAWG), which includes CLEC and ILEC
4 representatives, approved a set of number porting procedures that place a
5 lower limit or minimum on the Order Completion Interval for number ports
6 in an NPA-NXX exchange. These procedures, in part, state: "Any
7 subsequent port [meaning after the very first port] in that NPA NXX will
8 have a due date no earlier than three (3) business days after FOC
9 receipt." The LNPAWG is a sanctioned committee of the North American
10 Numbering Council (NANC). AT&T is a member of the LNPAWG that
11 approved these procedures.

12
13 With a 3-day industry standard minimum it is unlikely that 2W Analog Loop
14 orders that do not require an outside dispatch will be completed as quickly
15 as retail Residence and Business Orders that do not have that
16 requirement. Perhaps a better comparison for parity determination
17 purposes is the interval on BellSouth retail 'winbacks' where the process is
18 essentially the same for both BellSouth and the CLECs. Of course, little
19 winback activity existed when these standards were established, but that
20 is probably no longer the case, so a more analogous standard can be set.

21
22 Q. ARE MR. VAN DE WATER'S COMPARISONS OF UNE-P AND UNE
23 LOOP PERFORMANCE CONSISTENT WITH THIS COMMISSION'S
24 RULINGS IN THE PERFORMANCE MEASUREMENTS
25 PROCEEDINGS?

1

2 A. No. Throughout his testimony, Mr. Van De Water is implying that UNE
3 Loop performance is inferior or flawed, based on a theory that it should
4 somehow be compared to UNE-P. This Commission (and every other
5 Commission in BellSouth's region as well as the FCC in BellSouth's 271
6 applications) has determined that the performance for UNE-P and UNE
7 Loop should be each compared to a retail analogue, where one is
8 appropriate, or a benchmark if a retail analogue does not exist. They are
9 not compared to each other. These performance standards were
10 designed to take into account differences in the products and the
11 processes, and, to a large degree, remove the influence of the CLEC's
12 ordering patterns and business plans on BellSouth's performance results.
13 As an example, for a typical ordering measurement, e.g., the Firm Order
14 Confirmation Timeliness, all orders placed and processed electronically
15 should be evaluated against a standard for Fully Mechanized FOCs. The
16 Commission determined that this standard should be 95% of FOCs
17 returned within 3 hours. However, the first line on Mr. Van De Water's
18 table on Page 18 attempts to compare FOCs for UNE-P against FOCs for
19 UNE-L. The Commission has determined that the proper comparison is
20 against the performance standard, which for Fully Mechanized FOCs is
21 95% within 3 hours.

22

23 Turning to flow through results on the Table on page 18, Mr. Van De
24 Water has misinterpreted some data and misrepresented it as percent
25 flow through. The rebuttal testimony of Mr. Pate addresses this issue in

1 more detail.

2

3 Finally, Mr. Van De Water attempts to compare the percent of Orders
4 requiring Field Dispatch and Non-Dispatch Order Completion Intervals for
5 UNE-P and UNE-L orders. The percent of Orders requiring Field Dispatch
6 for UNE-P is artificially low as many of these orders are simply migrations
7 of existing retail service to the CLECs. For Non-Dispatch Order
8 Completion Intervals, as has been stated several times before, these
9 comparisons are not appropriate. Furthermore, they are in conflict with
10 the Commission's findings that established a retail analogue for each
11 product of these metrics.

12

13 Q. MR. VAN DE WATER, ON PAGE 20 LINES 22 – 24, OF HIS
14 TESTIMONY, SUGGESTS THAT THERE ARE CURRENTLY FAILURE
15 AND RESTORATION PROBLEMS AT LOW VOLUMES THAT WILL
16 “ONLY BE EXACERBATED” BASED ON POTENTIAL INCREASED
17 DEMAND FOR UNE-L IF UNE-P IS NO LONGER AVAILABLE. PLEASE
18 ADDRESS HIS COMMENT.

19

20 A. First, Mr. Van De Water begins, incorrectly, with the premise that there are
21 currently “failure and service restoration problems that occur at low
22 volumes.” This premise is belied by the significant amount of data
23 provided with my Direct Testimony in this case demonstrating that
24 BellSouth’s performance in the ordering, provisioning and maintenance &
25 repair of UNE Loops is more than sufficient to allow CLECs to compete in

1 the local market. Second, Mr. Van De Water uses an incorrect
2 characterization of current performance to speculate that an increase in
3 UNE-L orders, based on the elimination of local circuit switching as a
4 UNE, exacerbates a current problem, which really is not a problem at all.
5 As with many of his other generalizations and forecasts of doom, Mr. Van
6 De Water provides no facts to support his theory that performance will
7 decline as volume increases, which is contrary to the historical pattern
8 where BellSouth's performance for CLECs has improved as the level of
9 competition has increased over the years.

10

11 Q. IN ADOPTING THE PERFORMANCE MEASUREMENTS STANDARDS
12 FOR UNE-L THAT ARE CURRENTLY IN EFFECT, DID THE
13 COMMISSION LIMIT THE APPROPRIATENESS OF THE STANDARDS
14 THAT IT ESTABLISHED TO SMALL VOLUMES?

15

16 A. No, the Commission made no such limitation. When the Commission set
17 standards for UNE-L measures in the performance measurements
18 proceedings, it did so based on its deliberations to determine reasonable
19 performance objectives for BellSouth's service to large and small CLECs,
20 without regard to volumes. Simply said, the Commission did not consider
21 any type of "sliding-scale" of performance standards based on volume.

22

23 The important point to be made here is that the Commission has already
24 set standards for UNE-L measurements that it considers to be
25 appropriate, and if BellSouth fails to meet these standards it is subject to

1 penalty payments. BellSouth has demonstrated a consistent record of
2 meeting appropriate standards and has every incentive to continue this
3 record in adjusting to the anticipated increases in UNE-L volumes.
4

5 Q. MR. VAN DE WATER, ON PAGE 42 OF HIS TESTIMONY, STATES,
6 "BELLSOUTH PROVIDES NO PERFORMANCE DATA ON THE
7 FREQUENCY AND DURATION OF FALL-OUT FROM ITS
8 PROVISIONING SYSTEMS." HOW DO YOU RESPOND?
9

10 A. It is not clear what Mr. Van De Water means by 'fall-out from provisioning
11 systems.' If he means order processing that requires manual handling, we
12 actually do provide information on the frequency and duration in a number
13 of Ordering measurements reports – namely Flow-Through Service
14 Requests, Partially Mechanized Rejected Service Requests and Partially
15 Mechanized Firm Order Confirmations (FOCs). If, on the other hand, he is
16 referring to what happens after a FOC is issued and service order
17 processing begins, that is a combination of manual and automated
18 processes and both can occur for UNE-P and UNE-L, as well as retail.
19 The proportion of each is not relevant. What is relevant is whether
20 BellSouth is providing CLECs with a level of service that allows the CLEC
21 a meaningful opportunity to compete. Both this Commission and the FCC
22 reached that conclusion and the performance data show that there is no
23 basis for concluding otherwise today.
24

25 Q. ON PAGE 64, MR. VAN DE WATER STATES THAT "BATCH CUT AND

1 OTHER ASSOCIATED LOOP PERFORMANCE STANDARDS SHOULD
2 BE EQUIVALENT TO PERFORMANCE TO MIGRATING A CUSTOMER
3 FROM RETAIL TO UNE-P.” IS THIS A LOGICAL BASIS FOR THE
4 PERFORMANCE STANDARD FOR BATCH HOT CUTS?

5

6 A. No. Batch cutovers to UNE-L require some amount of work, over and
7 above that required to migrate an existing customer from retail to UNE-P.
8 Thus, it is unreasonable to base performance standards for batch cutovers
9 on UNE-P migrations. Mr. Ainsworth will address this issue in more detail.

10

11 Q. ALSO ON PAGE 64, MR. VAN DE WATER LISTS SEVERAL KEY
12 PERFORMANCE MEASUREMENT FACTORS FOR BATCH CUTS THAT
13 MUST BE IN PLACE. DO YOU AGREE?

14

15 A. Yes. In Section III of my Direct Testimony I proposed additional metrics,
16 revisions in business rules and standards associated with batch hot cuts.
17 These revisions address the issues noted by Mr. Van De Water.

18

19 Q. MR. VAN DE WATER SUGGESTS THAT: 1) SELF EXECUTING
20 FINANCIAL CONSEQUENCES SHOULD BE IN PLACE FOR ILEC
21 FAILURES TO MEET PERFORMANCE STANDARDS; 2) THAT FOR ALL
22 CONVERSION SERVICE OUTAGES, THE CONSEQUENCES SHOULD
23 BE COMMENSURATE WITH THE AVERAGE NET REVENUE TIME
24 OVER THE AVERAGE LIFE OF THE CUSTOMER. DO YOU AGREE
25 WITH THESE TWO STATEMENTS?

1

2 A. The first statement is moot because the Incentive Payment Plan (IPP) in
3 effect in South Carolina meets this requirement. BellSouth's existing
4 measurements associated with cutovers have self-executing financial
5 consequences for the key ordering, provisioning and maintenance and
6 repair metrics. These measurements include:

- 7 -Percent Flow Through Service Requests
- 8 -Reject Interval
- 9 -Firm Order Confirmation Timeliness
- 10 -Firm Order Confirmation and Reject Response Completeness
- 11 -Percent Missed Installation Appointments
- 12 -Order Completion Interval
- 13 -Percent Provisioning Troubles within 30 days of a Service Order
- 14 -Coordinated Customer Conversions Interval
- 15 -Coordinated Customer Conversions – Hot Cut Timeliness
- 16 -Hot Cut Conversions - % Provisioning Troubles with 7 days
- 17 -Service Order Accuracy
- 18 -Missed Repair Appointments
- 19 -Maintenance Average Duration
- 20 -Customer Trouble Report Rate
- 21 -Percent Repeat Troubles within 30 days

22 In addition to these existing measurements in the IPP, BellSouth is
23 proposing a new measure, P-7E, Non-Coordinated Customer Conversions
24 - % Completed and Notified on Due Date, that will be included in the
25 enforcement plan pending approval by the Commission.

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As to Mr. Van De Water's second statement -- that "[f]or all conversion service outages, the consequences should be commensurate with the average net revenue time the average life of the customer." This is an absurd position for AT&T to take. Earlier in my Rebuttal Testimony, I noted that less than 1% of the hot cuts experienced a trouble report or service outage. When these outages occur during a hot cut conversion, they are usually resolved in a matter of hours. As mentioned above, the average outage for the 12-month period November 2002 through October 2003, was slightly more than 10.8 hours with 2 outages accounting for 9 of the 10.8 hour average. For Mr. Van De Water to suggest that an outage of a fraction of one day should somehow be compensated by average revenue for the life of the customer goes beyond the realm of reason.

Furthermore, such a payment in compensatory damages must assume that the customer is lost to the CLEC forever due solely to being out of service for a portion of a day. If the customer decides to leave AT&T forever following an outage related to a hot cut, the root cause is most likely something other than a partial day's outage. Turning the issue raised by Mr. Van De Water around, if he assumes that outages are the sole reason for a customer leaving AT&T, would he further assume that customer retention after a trouble free hot cut is the sole reason for a customer staying? And would he suggest that BellSouth should be rewarded with the average net revenue for the life of that customer? Probably not.

1

2 Q. ON PAGES 56 - 57 OF HIS DIRECT TESTIMONY, MR. VAN DE WATER
3 INDICATES THAT TRUNKING IS ONE OF THE OPERATIONAL
4 CONSTRAINTS THAT WILL RESULT FROM THE CONVERSION OF
5 UNE-P TO UNE-L. IS THIS ACCURATE?

6

7 A. No. BellSouth provides CLECs with a very high level of performance in
8 the area of local trunking. This performance level would not be
9 significantly impacted by the conversion from UNE-P to UNE-L because in
10 many cases the increase would simply mean that an existing trunk group
11 would need to be augmented. As long as the CLEC provides a timely
12 forecast to BellSouth of its trunking requirements, these increases can be
13 accommodated within the same performance levels as provided currently.

14

15 In my Direct Testimony I included data with respect to BellSouth's
16 performance for trunks in the Ordering, Provisioning and Maintenance &
17 Repair categories. A detailed discussion of these performance results
18 was provided in Exhibit AJV-1 of my direct filing. These data demonstrate
19 a very high level of performance for trunks. For example, for South
20 Carolina, during the period of November 2002 through October 2003,
21 BellSouth met the trunk blocking criteria (less than 0.5% difference for two
22 consecutive hours) for all 12 of the 12 months (100%).

23

1 It is significant to note that BellSouth has years of experience in
2 administering and augmenting trunk groups to respond to shifts in traffic
3 such as would occur with the movement from UNE P to UNE L.

4

5 Q. HOW WOULD BELL SOUTH PROPOSE TO ADDRESS PROCESS
6 CHANGES THAT WOULD AFFECT MEASUREMENTS?

7

8 A. BellSouth is reviewing several enhancements to the batch hot cut process.
9 In my direct testimony, I proposed two new measurements, PO-3 and P-
10 7E, and changes to measures O-7, O-8, O-9, O-11 and P-7. To the
11 extent that these enhancements affect the measurements, BellSouth will,
12 of course, modify its proposed measurement changes and additions
13 accordingly.

14

15 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

16

17 A. Yes.